

## Message Text

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PAGE 01 STATE 005218  
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INFO OCT-01 ISO-00 /001 R

DRAFTED BY NEA:MSTERNER:TH  
APPROVED BY THE SECRETARY  
NEA:ALATHERTON, JR.  
INR:HNSAUNDERS  
S/S: PTARNOFF

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O 092138Z JAN 78 ZFF6  
FM SECSTATE WASHDC  
TO AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY TEL AVIV IMMEDIATE  
INFO AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY DAMASCUS IMMEDIATE  
AMEMBASSY JIDDA IMMEDIATE

S E C R E T STATE 005218

NODIS  
FOR AMBASSADORS EILTS AND LEWIS FROM THE SECRETARY

E.O. 11652: GDS

TAGS: PGOV, XF, IS, EG

SUBJECT: AGENDA FOR JERUSALEM MEETINGS

REF: (A) TEL AVIV 11282; (B) TEL AVIV 0245; (C) CAIRO 0383

1. WE OWE THE EGYPTIANS AND ISRAELIS RESPONSES TO THEIR  
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SUFFICIENT COMMONALITY OF THINKING IN THE SHORT TIME AVAILABLE WITHOUT OURSELVES AT THIS POINT MAKING SPECIFIC SUGGESTIONS IN BOTH AREAS.

3. I AM THEREFORE ASKING BOTH OF YOU TO MAKE IMMEDIATE APPOINTMENTS TO GO OVER THE CONSIDERATIONS ABOVE AND TO MAKE THE FOLLOWING POINTS (WE ASSUME LEWIS WILL SEE DAYAN AND THAT EILTS WILL HAVE TO GO TO SADAT, BUT LEAVE TO HIM HOW HE HANDLES PROBLEM OF ALSO DEALING WITH FOREIGN MINISTER KAMEL):

-- WE HAVE CAREFULLY STUDIED BOTH SIDES' SUGGESTIONS FOR AN AGENDA AT THE JERUSALEM TALKS. THE TWO SIDES OBVIOUSLY HAVE SOMEWHAT DIVERGENT VIEWS AND IN AN EFFORT NOT TO ALLOW DISCUSSION ON THE AGENDA TO DELAY MORE IMPORTANT SUBSTANTIVE NEGOTIATIONS, WE WOULD LIKE TO PROPOSE THAT WE TRY TO REACH AGREEMENT BEFOREHAND ON THE AGENDA.

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THE AGENDA, TO STATE THE SUBJECTS FOR NEGOTIATION IN A PURELY FACTUAL MANNER AND NOT ATTEMPT TO INCLUDE PHRASEOLOGY THAT IN THE VIEW OF THE OTHER SIDE PREJUDICES ITS POSITION AB INITIO. ON THIS BASIS WE PROPOSE THE FOLLOWING THREE-POINT AGENDA FOR THEIR CONSIDERATION.

(A) A DECLARATION OF THE PRINCIPLES WHICH WOULD GOVERN THE NEGOTIATION OF PEACE TREATIES IN THE MIDDLE EAST, SUCH A DECLARATION TO COVER THE ESTABLISHMENT OF PEACE, WITHDRAWAL FROM OCCUPIED TERRITORIES AND AGREEMENT ON SECURE AND RECOGNIZED BORDERS; AND A JUST SOLUTION OF THE PALESTINIAN PROBLEM.

(B) THE GUIDELINES FOR NEGOTIATION OF A SOLUTION OF THE PALESTINIAN PROBLEM IN ALL ITS ASPECTS.

(C) THE ELEMENTS OF THE PEACE TREATIES BETWEEN ISRAEL AND ITS NEIGHBORS IN ACCORDANCE WITH THE PRINCIPLES OF SECURITY COUNCIL RESOLUTION 242.

4. IN PROPOSING THIS AGENDA, PLEASE GET ACROSS TO BOTH SADAT AND DAYAN THAT WE SEE NO PROFIT IN A PROLONGED

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5. WE WOULD ALSO LIKE TO CONVEY SOME CONCEPTION OF HOW WE SEE THE TALKS EVOLVING AT JERUSALEM IN THE HOPES THIS WILL BE CONSISTENT WITH THE THINKING OF BOTH SIDES. REACHING AGREEMENT ON A DECLARATION OF PRINCIPLES STRIKES US AS BEING OF FIRST PRIORITY AS A DESIRABLE OBJECTIVE FOR THE COMMITTEE TO WORK TOWARD. AT THE SAME TIME, REACHING AGREEMENT ON A MEANINGFUL DECLARATION OF PRINCIPLES CAN PROBABLY ONLY COME ABOUT AS A RESULT OF A DISCUSSION IN SPECIFIC TERMS AND SOME NARROWING OF DIFFERENCES ON THE PALESTINIAN/WEST BANK/GAZA PROBLEM. WE THEREFORE SEE IT AS ESSENTIAL THAT WORK ON ITEMS ONE AND TWO OF THE AGENDA PROCEED CONCURRENTLY, WITH DISCUSSION OF THE PALESTINIAN PROBLEM IN DETAILED AND SPECIFIC TERMS PERHAPS BEST DELEGATED, AT LEAST TO BEGIN WITH, TO A SUBCOMMITTEE SET UP FOR THAT PURPOSE. WE WOULD WELCOME THE THOUGHTS OF THE TWO SIDES ON THIS POINT.

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8. FOR CAIRO: WE MAY FACE A PARTICULAR PROBLEM IN JERUSALEM ON THE EGYPTIAN SIDE, GIVEN THE DISCREPANCY OF VIEW BETWEEN SADAT AND HIS FOREIGN MINISTRY ADVISORS ON CERTAIN KEY ISSUES. IN PROPOSING THE AGENDA AND BROACHING OUR FURTHER IDEAS WITH SADAT (FROM WHAT WE HAVE SEEN OF THE NEW FOREIGN MINISTER SO FAR IT SEEMS TO US IT WOULD NOT BE AS PROFITABLE TO DO THIS WITH HIM), WE HOPE YOU CAN FIND THE OPPORTUNITY TO URGE SADAT TO HAVE A THOROUGHGOING TALK WITH KAMEL BEFORE HIS DEPARTURE TO TRY TO IMBUE HIM AS MUCH AS POSSIBLE WITH SADAT'S MORE FLEXIBLE AND CREATIVE APPROACH.

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FOLLOWING REPEAT STATE 5218 ACTION CAIRO TEL AVIV INFO AMMAN  
DAMASCUS JIDDA DATED JAN 09:

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## Message Attributes

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**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Draft Date:** 09 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Review Release Event:** n/a  
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**Review Withdrawn Fields:** n/a  
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**Status:** NATIVE  
**Subject:** AGENDA FOR JERUSALEM MEETINGS  
**TAGS:** PBOR, PGOV, XF, IS, EG  
**To:** CAIRO TEL AVIV MULTIPLE  
**Type:** TE  
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Declassified/Released  
US Department of State  
EO Systematic Review  
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